23 September 2022*

To: Interested Parties

Subject:

Dear Interested Parties:

At its meeting of August 10-12, 2022, the Standards Council considered an appeal on the above referenced matter. The Council’s Final decision is now available and is attached herewith.

Sincerely,

Dawn Michele Bellis
Secretary, NFPA Standards Council

cc: S. Everett, S. Gallagher, C. Duffy, J. Sargent
   Members, NEC Code-Making Panel 2 (NEC-P02)
   Members, NEC Correlating Committee (NEC-AAC)
   Members, NFPA Standards Council (AAD-AAA)
   Individuals Providing Appeal Commentary
SUMMARY OF ACTION (for convenience only; not part of official decision): The Standards Council voted to deny the appeal to overturn the results of the voting Association Members during the NFPA Technical Meeting and Reject an Identifiable Part of Second Revision No. 7966.

DECISION:
At its meeting of August 10-12, 2022, the Standards Council considered an appeal from Greg Woyczynski of the Association of Home Appliance Manufacturers. The appeal requests that the Standards Council overturn the results of the voting Association Members during the NFPA Technical Meeting and Reject an Identifiable Part of Second Revision No. 7966 for the 2023 Edition of NFPA 70®, National Electrical Code® ("NEC®"). Specifically, the appeal requests revision of section 210.8(D).

As background, Section 210.8(D) was revised at both first second draft to expand GFCI requirements to specific appliances. The First Revisions and Second Revisions to 210.8(D) passed ballot by the necessary 2/3 affirmative vote by the responsible code-making panel, CMP 2. The appellant filed Certified Amending Motion 70-95 ("CAM 70-95"), seeking to narrow the application of GFCI requirements to fewer specified appliances. Certified Amending Motion 70-95 failed to achieve simple majority support of the membership during the NFPA Technical Meeting.

On appeal, the Council accords great respect and deference to the NFPA standards development process. In conducting its review, the Council will overturn the results of that process only where a clear and substantial basis for doing so is demonstrated.

As part of this appeal, Appellant re-asserted a claim of dominance identical to that asserted in a separate appeal by Appellant on CAM 70-94, (see Standards Council Agenda Item SC#22-8-5-r at www.nfpa.org/sc2022). The claim specifically alleges that circuit breaker manufacturers dominated NFPA’s 2022 Technical Meeting and violated ANSI Essential Requirements. Given that this dominance assertion is virtually identical and also relates to Section 210, Council refers to its decision D#22-10 for analysis and conclusion regarding Appellant’s allegation of dominance. For the reasons set forth in D#22-10, as well as the reasons set forth below (as they pertain to Section 210.8(D)), Council specifically finds that there was no dominance exerted in violation of ANSI Essential Requirements.

1. The 2023 revision cycle of 210.8(D) reflected no evidence of dominance

The record of the 2023 revision cycle relating to 210.8(D) reflects that the standards development process was conducted in accordance with the Regulations Governing the Development of NFPA Standards ("Regs"). NFPA’s Standards Council Secretary provided a memorandum dated August 9, 2022, to the Council and to AHAM in advance of the hearing on this appeal, which outlines a factual record of each step of the revision cycle, CMP 2 membership through the cycle, timing for agendas, meetings, and participation (the “Council Secretary’s Memo”). The Council attaches the Council Secretary’s Memo to this Decision as Attachment 1. Based on the Council Secretary’s Memo, this appeal, and the information provided during the hearing, Council finds that there was no evidence of dominance exerted in violation
of the Essential Requirements as set forth in D#22-10 and for the following additional reasons as it pertains to Section 210.8(D):

a. **There was broad, active and equitable participation by diverse interests in the revision of Article 210 (and specifically 210.8(D)), with no evidence of exclusion of a party**

While Council’s analysis in its decision D#22-10 focused generally on Article 210, the Council also conducted a specific analysis as to the conduct of Panel 2 in its revision of the section at issue in this appeal: Section 210.8(D). As more fully described in the Council Secretary’s Memo, there was active and broad participation in the revision of the Articles within the scope of CMP 2. Section 210.8 alone received 22 Public Inputs (PIs), which came from a variety of diverse sources, including, but not limited to: a master electrician, a person representing themselves, the National Electrical Manufacturers Association (NEMA), the International Association of Electrical Inspectors (IAEI), Schneider Electric, the State of Minnesota Department of Labor and Industry and the City of Janesville, Wisconsin. Section 210.8(D) received 5 PIs. AHAM did not submit PIs on Section 210.8, but did submit PIs for other sections of the NEC. Taking into account the evidence of participation and engagement documented, there is nothing on the record to suggest that AHAM was excluded from participating in the PI stage.

CMP 2 made a revision to 210.8(D) at the First Draft, which expanded GFCI requirements for specific appliances. The First Revision on this cycle passed ballot with two negative votes, from the CMP 2 members with a “utility” interest classification and an “enforcer” interest classification. All other members of CMP 2 supported the First Revisions. CMP 2 provided the following statement in support of the First Revisions:

> The proposed language will ensure GFCI protection is located in the branch circuit to provide protection of any outlets supplying the list of appliances regardless of vintage and whether or not GFCI protection is included in the appliance or in the cord. This change adds clarity to what specific appliances shall be required to have GFCI protection and the methods the installer can use to provide this GFCI protection.

There is nothing in the standards development record to suggest or support that an interest group, organization or individual was exercising a position of authority, leadership, or influence by reason of superior leverage, strength, or representation such that AHAM (or any other party) was denied an opportunity to have viewpoints fairly and equitably considered by CMP 2 through the First Draft stage.

After the First Draft was publicly published to NFPA’s website, the Public Comment (PC) period opened, and CMP 2 received 3 PCs on Section 210.8(D). The record again reflects participation from varied interests, including from the Appellant, as follows:

- PCs from the National Electrical Contractors Association (NECA), Simmons Electrical Services, and an individual representing himself
- There was no PC from AHAM submitted on this section

While it did not submit any PCs on Section 210.8(D), AHAM attended the CMP 2 Second Draft Meeting and presented to the panel, in addition to 6 other presenters. The Second Draft Meeting minutes reflect that AHAM’s presentation was related to Section 210.8(A) and Section 210.12. All presenters were offered equal presentation time according to the minutes of the meeting. Additionally, there were 48 guests in attendance who represented a range of interests, including but not limited to, consulting companies, utilities, manufacturers, labor, associations, enforcers, contractors, etc. (See page 4-5 of Attachment 5 to the Council Secretary’s Memo). The Council finds the record shows no interest group, organization or individual was exercising a position of authority, leadership, or influence by reason of superior leverage, strength, or
representation such that AHAM (or any other party) was denied an opportunity to have their viewpoints fairly and equitably considered by CMP 2 during the Second Draft stage of NFPA’s process.

CMP 2 made Second Revisions on 210.8(D), which are the subject of AHAM’s appeal. These revisions expanded GFCI requirements to additional appliances. The Second Revisions on 210.8(D) passed ballot with four negative votes, from the CMP 2 members with the “utility” interest classification, the “user” interest classification, an “installer/maintainer” classification and an “enforcer” classification. CMP 2’s statement in support of the changes was:

The referenced cooking appliances in the comment were added to 210.8(D). Due to the nature of the hazard with these installations. This requirement was placed in 210.8(D) to address all outlets and not be limited to only receptacle outlets found in 210.8(A). Section 210.8(D) now includes new list items (8) through (12), as these are sometimes hard wired to outlets and would not be a part of the GFCI requirements found for receptacles in laundry areas as part of 210.8(A) and 210.8(B). The shock hazard does not go away due to hard wired versus cord-and-plug connected equipment.

Opponents expressed multiple concerns: for needing further substantiation; for compatibility between current GFCI requirements and the affected appliances; and about “nuisance tripping”. The Council finds this record shows genuine technical disagreement and that CMP 2 has reasonably stated a technical justification for its position. There is no evidence to suggest that CMP 2 failed to equitably consider views, or that there was an interest, organization or individual who had a position or exercise of dominant authority, leadership, or influence by reason of superior leverage, strength, or representation to the exclusion of fair and equitable consideration of other viewpoints. Rather, the record reflects that the panel reached consensus.

b. AHAM made a motion and had its views considered and debated by the NFPA Membership present at the 2022 Technical Meeting

After the Second Draft was publicly posted, AHAM filed a Notice of Intent to Make a Motion (“NITMAM”), which was certified by NFPA’s Motions Committee of the Standards Council as a “Certified Amending Motion” (or “CAM”). The Technical Meeting is yet another opportunity in NFPA’s standards development process, which allows an eligible person who is not satisfied with the work of the Panel after the Second Draft to make a CAM for the NFPA membership’s consideration and vote. All CAMs to be considered at the NFPA Technical Meeting are publicly posted on the NFPA website in advance.

As described in the Regs, NFPA’s Technical Meetings are “meetings of the NFPA membership, authorized by these regulations and the NFPA bylaws at Section 4.3, for the purpose of making recommendations to the Standards Council on the issuance of NFPA standards.” These “recommendations” are accomplished through the filing and presentation of CAMs. The NFPA technical meeting “provides the opportunity for further consideration of views and objections.” In addition to NFPA members, any member of the public may attend, speak, and participate in the debate at the Technical Meetings.

The NFPA membership is not a balanced body and is not a consensus body, nor does NFPA’s standards development process treat it as such. For that reason, a successful CAM must be confirmed by the Technical Committee as outlined in the Regs. When the NFPA membership votes at an NFPA technical meeting, it becomes a “recommendation” in the process, and it is not a substitute for the Technical

1 An NFPA member must be in good standing for at least 180 consecutive days prior to the Technical Meeting and be in attendance to be eligible to vote on CAMs.
Committee or Panel, which is the consensus body. See Generally, Section 4.5.3.2 of the Regs on “Authority of an NFPA Technical Meeting”.

The Appellant’s specific claim is that circuit breaker manufacturers exerted dominance at the 2022 Technical Meeting because there were a disproportionate number of voting NFPA Members in attendance who are also circuit breaker manufacturers. Since the NFPA membership is not a balanced body, there are not restrictions regarding which NFPA members can attend the Technical Meeting based upon interest classification or affiliation. The meeting is open to all voting members, as well as non-member stakeholders for debate.

The record reflects that the Appellant had an opportunity to present his CAMs and that each was fully discussed and debated by parties for and against the motions. The Appellant, and all others who spoke on the CAMs, had an equal amount of time to speak (as reflected by the use of a timer at the Technical Meeting to give equal speaking time to all). The following interests rose to speak for the motion subject to this appeal: a representative of the National Association of Home Builders, and the Appellant rose to speak once to make his motion, and then a second time to address issues raised in debate. Four parties spoke against this motion, including the Chair of CMP 2 reporting the panel’s position, Schneider Electric, the National Electrical Manufactures Association (NEMA), Eaton, and Siemens.

NFPA does not publish the names and affiliation of every NFPA member voting at a given time during the Technical Meeting. Even so, the Appellant estimated that there were 250 NFPA members, who were also circuit breaker manufacturers who voted at the Technical Meeting. What is documented in the record is that there were 558 votes on CAM 70-95, and that a CAM requires only simple majority to pass. The record further shows that CAM 70-95 failed by 424 against and 134 in support. This reflects overwhelming lack of support. The result is that the Standards Council received a record showing the text recommended by CMP 2 (the consensus body) at the Second Draft, the recommendation by the NFPA membership at the technical meeting (which supported the panel’s recommendation), and the Appellant’s appeal, which is another opportunity in the process to express disagreement with the position of CMP 2. Council finds that AHAM had an equal opportunity to express its views to several bodies in NFPA’s standards development process, including CMP 2, the NFPA membership and the Standards Council through its PCs, participation at the Second Draft meeting, making a presentation to CMP 2, presenting a CAM to the membership and also presenting this appeal. There is no evidence to suggest that there was such an exercise of authority or influence to the point of excluding AHAM from having its views fairly and equitably considered. In addition, there is no evidence on the record that any other party claimed that there was any position or exercise of dominant authority, leadership, or influence by reason of superior leverage, strength, or representation to the exclusion of fair and equitable consideration of other viewpoints.

As outlined above, Council finds that CMP 2 is balanced by interest classification and that all interested parties had equal opportunity to participate in the current NEC revision cycle. The Council acknowledges that by expanding GFCI protection in a way that expands the affects on appliances, the requirements in Article 210 impact AHAM’s home appliance members in new ways. The Council agrees with the Appellant that it is therefore important to expand CMP 2 membership to add additional parties that may now be directly impacted by Article 210. AHAM was appointed to CMP 2 at the Council’s December 2021 meeting and a manufacturer of HVAC equipment was appointed to CMP 2 at the most recent Council meeting (see Minutes Attachment 22-8-1-a). With the addition of new manufacturers, Council specifically directs NFPA staff to call for additional members to CMP 2 in other interest classifications as well. See SC Decision 22-8-16-d, -e and -f for a similar direction regarding a call for members on CMP 2.

Lastly, the Appellant raises concerns that GFCI requirements related to appliances are not properly in the scope of Article 210 (and therefore the responsibility of CMP 2), rather, that appliances are addressed in Article 422 and therefore within the scope of CMP 17. The matter of technical scope among articles within
the NEC is the responsibility for the NEC Correlating Committee, which is balloted on correlation between articles within the NEC. Section 210.8(D) addresses receptacle protection based on the equipment that may be used with the receptacle, and therefore Council finds no reason to second guess the NEC Correlating Committee on this issue. However, the Council encourages the NEC Correlating Committee to review this specific concern, to the extent there may be overlap that requires clarification between CMP 2 and CMP 17.

The Council has reviewed the entire record concerning this matter and has considered all the arguments put forth in this appeal. In the view of the Council, this appeal does not present any clear and substantial basis upon which to overturn the results yielded by the NFPA standards development process. Accordingly, the Council has voted to deny the appeal. The effect of this action is that the NFPA 70, *National Electrical Code* will not include the text of an Identifiable Part of Second Revision No. 7966.

Council Members Rodger Reiswig and John Kovacik recused themselves from the deliberations and vote on this appeal.

Council Members Michael Johnston and Jack Poole were not in attendance during the August 2022 meeting and therefore did not participate in the deliberations and vote on the appeal.
MEMORANDUM

TO: NFPA Standards Council  
CC: Greg Woyczynski, Association of Home Appliance Manufacturers (AHAM)  
FROM: Dawn Michele Bellis, Secretary  
DATE: 9 August 2022  
SUBJECT: Dominance Claim Investigation: Information for Consideration

I. Background and ANSI Requirements

NFPA received a written appeal from Greg Woyczynski, on behalf of the Association of Home Appliance Manufacturers (“AHAM”) (Standards Council agenda as item 22-8-5-r), which includes a written claim of dominance as one of the reasons he seeks the Council to overturn the results of NFPA Membership vote at the June 2022 Technical Meeting and issue Certified Amending Motion 70-94 (CAM-70-94). CAM-70-94 is an amendment to Section 210.8(A) on the National Electrical Code® (“NEC®”) and relates to ground fault circuit interrupter protection for certain receptacles in dwelling units.

As an American National Standard (ANS), the NEC must be developed in accordance with the Regulations Governing the Development of NFPA Standards (the “Regs”), which are accredited by American National Standards Institute (ANSI) to meet ANSI’s Essential Requirements for due process (the “Essential Requirements”). One of the Essential Requirements is a lack of dominance within the standards development process. Specifically, Section 1.2 of the ANSI Essential Requirements (2022 edition) states:

The standards development process shall not be dominated by a single interest category, individual or organization. Dominance means a position or exercise of dominant authority, leadership, or influence by reason of superior leverage, strength, or representation to the exclusion of fair and equitable consideration of other viewpoints.

Council has received AHAM’s written appeal and has granted AHAM a hearing on its appeal, which will give Council an opportunity to further investigate AHAM’s claim of dominance related to CAM 70-94. The purpose of this memo is to provide information about the recent NEC standard development process so that Council can fully review considerations that may be relevant to its assessment of this dominance claim.
II. **ANSI Considerations in Reviewing a Dominance Claim**

Analyzing the existence of dominance is different from determining whether an ANS consensus body meets the numeric requirements of balance for interest categories. The Essential Requirements have no specific test defined for dominance. Instead, ANSI’s “Guidance on ‘Lack of Dominance’ within the American National Standards (ANS)” offers suggested considerations that a standards developer may review in assessing whether an attempt is being made to exclude the fair and equitable consideration of other viewpoints. For reference, [ANSI Essential Requirements](https://wwwansi.org) and the “Guidance on Lack of Dominance” are hyperlinked and publicly available on the ANSI website.

ANSI Guidance states that in assessing whether an attempt is being made to exclude the fair and equitable consideration of other viewpoints, a developer may consider whether one or more person(s)/organizations:

- are deliberately acting in a way which precludes others from having the opportunity to express their viewpoints;
- submits comments that are intended to or always cause a new vote;
- take actions to “control the agenda, the meeting schedule, ballot issuance, membership on the consensus body and/or related work groups”

ANSI guidance also suggests that some ways to reduce the likelihood of dominance may include:

- a knowledgeable Chair in place to ensure fairness and due process;
- a clear, public meeting agenda issued and available in advance of a meeting discussion;
- in relation to meeting discussion, consider timekeeper/ time clock;
- be mindful of interest categories represented on the consensus body versus those represented at a meeting to ensure an opportunity for all viewpoints to be heard and considered

In the context of these considerations offered by ANSI, please find a summary of the NEC standards development process for the 2023 edition to date. The particular section of the NEC that AHAM seeks to amend is 210.8(A), for which Panel 2 is responsible. The included summary therefore focuses in part on Panel 2’s conduct during the process, as well as the participation related to Section 210.8(A).

III. **Panel 2 Membership during the 2023 revision cycle (2020-present)**

At the time of First Draft ballot, Panel 2 included 15 principal members, representing 8 distinct NFPA classifications. Specifically, there were: 2 Enforcer principals; 3 Installer/Maintainer principals; 1 Labor principal; 3 Manufacturer principals; 1 Special Expert principal; 1 Research and Testing principal; 3 User principals; and 1 Utility principal.

The following is a breakdown of the classifications and representation of the voting principals on the Panel at the First Draft ballot:

- **3 Manufacturers – 20%** (National Electrical Manufacturers Association (NEMA), Schneider Electric and Leviton Manufacturing Company, Inc.)
- **1 Labor -6%** (International Brotherhood of Electrical Workers)
At the time of Second Draft ballot, Panel 2 included 15 principal members, representing 8 distinct NFPA classifications. Specifically, there were: 2 Enforcer principals; 3 Installer/Maintainer principals; 1 Labor principal; 3 Manufacturer principals; 1 Special Expert principal; 1 Research and Testing principal; 3 User principals; and 1 Utility principal.

The following is a breakdown of the classifications and representation of the voting principals on the Panel at the Second Draft ballot:

- **3 Manufacturers – 20%** (National Electrical Manufacturers Association (NEMA), Schneider Electric and Leviton Manufacturing Company, Inc.)
- **1 Labor -6%** (International Brotherhood of Electrical Workers)
- **3 Installer/Maintainers- 20%** (Independent Electrical Contractors (IEC), National Electrical Contractors Association (NECA) and Faith Technologies Electrical Contractor)
- **2 Enforcers-13%** (International Association of Electrical Inspectors (IAEI) and New York City Department of Buildings)
- **1 Research/Testing -6%** (Underwriters Laboratory (UL))
- **1 Special Expert-6%** (University of Houston Clear Lake)
- **3 Users-20%** (American Chemistry Council (ACC), IEE-IAS/PES, National Association of Home Builders (NAHB));
- **1 Utility -6%** (Electric Light & Power Group)
- US Consumer Product Safety Commission was also on the panel as a nonvoting member

Currently, Panel 2 includes 16 principal members, representing 8 distinct NFPA classifications. Specifically, there are: 2 Enforcer principals; 3 Installer/Maintainer principals; 1 Labor principal; 4 Manufacturer principals; 1 Special Expert principal; 1 Research and Testing principal; 3 User principals; and 1 Utility principal. Largely the panel membership stayed the same throughout the 2023 NEC revision process, except for the addition of AHAM to the panel in December 2021 and some changes to the individuals representing organizations.

The following is a breakdown of the classifications and representation of the voting principals on the Panel:

- **4 Manufacturers – 26.6%** (Association of Home Appliance Manufacturers (AHAM), National Electrical Manufacturers Association (NEMA), Schneider Electric and Leviton Manufacturing Company, Inc.)
**NATIONAL FIRE PROTECTION ASSOCIATION**
The leading information and knowledge resource on fire, electrical and related hazards

- 1 Labor -6% (International Brotherhood of Electrical Workers)
- 3 Installer/Maintainers- 20% (Independent Electrical Contractors (IEC), National Electrical Contractors Association (NECA) and Faith Technologies Electrical Contractor)
- 2 Enforcers-13% (International Association of Electrical Inspectors (IAEI) and New York City Department of Buildings)
- 1 Research/Testing -6%(Underwriters Laboratory (UL))
- 1 Special Expert-6% (University of Houston Clear Lake)
- 3 Users-20% (American Chemistry Council (ACC), IEE-IAS/PES, National Association of Home Builders (NAHB);
- 1 Utility -6% (Electric Light & Power Group)
- US Consumer Product Safety Commission is also on the panel as a nonvoting member

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<th>Full Name</th>
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<th>Directed Vote?</th>
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Greg Woyczynski from AHAM submitted applications for membership on CMP 2 and CMP 17 which were received April 19, 2021. When an applicant is representing a third party, NFPA’s Standards Development process requires that third party to confirm its agreement that the applicant is authorized to represent it on the panel. AHAM authorized Mr. Woyczynski’s representation on CMP 17 as an alternate on March 31, 2021, however, AHAM did not provide authorization for Mr. Woyczynski to represent it on Panel 2 as a voting principal until June 17, 2021. The deadline was June 10, 2021 for completed membership applications to be considered at the Standards Council’s August 2021 meeting. Membership application deadlines are in effect before every Council meeting to ensure sufficient time for NFPA staff and responsible Panel/Committee Chair recommendations on each application. Mr. Woyczynski was appointed to CMP 17 as alternate at the August 2021 Council meeting and appointed to CMP 2 as principal during Council’s December 2021 meeting. Mr. Woyczynski received email notification of his appointment to CMP 2 on December 14, 2021. Second Draft ballots for CMP 2 were sent December 7, 2021 for action; therefore, anyone appointed at the December Council was not included in the Second Draft balloting for the NEC.

IV. Summary of Panel 2’s NEC Standards Development Activity during the 2023 edition revision cycle

The Public Input period opened on November 1, 2020 and closed on September 10, 2021.

- There were 331 PIs received by Panel 2 and 22 of the PIs were on this Section.
  - PIs came from a variety of diverse sources, including, but not limited to: a master electrician, a person representing themselves, the National Electrical Manufacturers Association (NEMA), the International Association of Electrical Inspectors (IAEI), Schneider Electric, the State of Minnesota Department of Labor and Industry and the City of Janesville, Wisconsin;
  - The PIs on this Section 210.8(A) sought to address a range of technical matters such as: use of GFCI protection to mitigate shock hazards associated with proximity to water/plumbing fixtures, shock hazards in basement areas, as well as shock hazards associated with the use of appliances or appliance cords, etc.;
  - Multiple Public Inputs were the basis for the First Revision created by CMP 2 at the First Draft meeting;
  - AHAM submitted no PIs on this Section. AHAM submitted 1 Public Input for consideration by CMP 11 during the first draft stage of development. (Public Input 1919 (440.65 – Panel 11) submitted by Matt Williams, AHAM). This PI was on the topic of arc fault circuit interrupter (AFCI) protection and air conditioners. Panel 11 did not make a revision based on this PI, but did resolve the proposal with a paragraph-long response.
- The First Draft Meeting was January 11-16, 2021 and held remotely/electronically via Microsoft Teams. Notice of the meeting was publicly posted on NFPA’s website by
NFPA’s Staff on September 22, 2020. Alerts were also emailed to any person who was signed up to receive them. See attached for meeting notice (Attachment 1), which remains available on NFPA’s website.

- The First Draft Meeting Agenda was posted publicly on December 19, 2020, in advance of the meeting. The Agenda was developed by NFPA staff using the standard agenda template. See attached for public agenda (Attachment 2).

- The First Draft Meeting Minutes were posted publicly and show that Panel 2 heard presentations from 7 different guests. Guest presentations included individuals who had opposing views on AFCI expansion, receptacles, a guest speaking on a PI, among others. The minutes reflect that equal time was offered to all guests addressing the panel. See Attachment 3.
  - The minutes also reflect that 39 guests attended the meeting
  - The First Draft minutes show that Panel 2 acted on all 331 PIs and made 83 first revisions

- Panel 2 made a revision to 210.8(A) at First Draft, which ultimately failed the First Draft ballot and therefore became a “Committee Input” under NFPA’s Regulations Governing the Development of NFPA Standards (the Regs). This revision related to the CAM at issue in AHAM’s appeal. Specifically, the failed First Revision was:

  (A) Dwelling Units.
  All 125-volt through 250-volt receptacles installed in the locations specified in 210.8(A)(1) through (A)(11) and supplied by single-phase branch circuits rated 150 volts or less to ground shall have ground-fault circuit-interrupter protection for personnel be provided with GFCI protection.

1. Bathrooms
2. Garages and also accessory buildings that have a floor located at or below grade level not intended as habitable rooms and limited to storage areas, work areas, and areas of similar use
3. Outdoors
4. Crawl spaces — at or below grade level
5. Basements

  Informational Note: See 760.41(B) and 760.121(B) for power supply requirements for fire alarm systems.

  Receptacles installed under the exception to 210.8(A)(5) shall not be considered as meeting the requirements of 210.52(G).

6. Kitchens — where the receptacles are installed to serve the countertop surfaces
7. Sinks — where receptacles are installed within 1.8 m (6 ft) from the top inside edge of the bowl of the sink
8. Boathouses
9. Bathubs or shower stalls — where receptacles are installed within 1.8 m (6 ft) of the outside edge of the bathtub or shower stall
10. Laundry areas
11. Indoor damp and wet locations
Exception No. 1: Receptacles that are not readily accessible and are supplied by a branch circuit dedicated to electric snow-melting, deicing, or pipeline and vessel heating equipment shall be permitted to be installed in accordance with 426.28 or 427.22, as applicable.

Exception No. 2: A receptacle supplying only a permanently installed fire alarm or burglar alarm security system shall not be required to have ground-fault circuit-interrupter GFCI protection.

Exception No. 3: Listed locking support and mounting receptacles utilized weight-supporting ceiling receptacles (WSCR) used in combination with compatible weight-supporting attachment fittings (WSAF) installed for the purpose of serving a ceiling luminaire or ceiling fan shall not be required to be ground-fault circuit-interrupter GFCI protected. If a general-purpose convenience receptacle is integral to the ceiling luminaire or ceiling fan, GFCI protection shall be provided.

Exception No. 4: All factory-installed receptacle outlets mounted internal to bathroom exhaust fans shall not require GFCI protection unless required by the installation instructions or listing.

The Committee’s statement was:

**Committee Statement:**

This change recognizes the fact that the residential home provides many areas of vulnerability with regard to shock hazards.

There is a broad distribution of incidents over many products and product categories. National consumer product related electrocution estimates show that based on data collected by the CPSC for a 10-year period the US loses an average of 49 consumer lives every year. Lives are lost each year not just because of proximity to water but due to use of appliances, extension cords and other items that can be plugged into any receptacle outlet within a home. Outside of receptacle outlet examples, lighting examples of loss of life due to shock are also a statistic.

Exception No. 1 is modified to address the fact that the list of areas is no longer present.

Exception No. 2 for permanently installed fire alarm or security systems was expanded to any receptacle, regardless of location as this equipment can be found in more locations than the basement. The informational note was deleted as it is not necessary. In addition “burglar alarm” was replaced with “security” as security system is the proper terminology currently used.

Exception No. 3 changes add terminology for weight supporting ceiling receptacles and weight supporting attachment fittings. In addition, damp and wet locations are now included in the list of those areas not requiring GFCI protection when these devices are used as per their listing. Note to the correlating committee: The addition of the WSAF and WSCR terms are contingent upon the success of these added new terms not under the purview of CMP 2. If these definitions are not accepted the discrepancy should be reconciled with this first revision.

A new exception No. 4 was added to provide clarity regarding factory installed receptacles internal to exhaust fans while directing the user to follow installation instructions. This receptacle located internal to the exhaust fan is not meant for public use as it is dedicated for the exhaust fan. In addition, this receptacle would...
not be required to have GFCI protection as per 90.7 due to the fact this is internal to the equipment.

- After the First Draft Meeting, on March 15, 2021, Panel 2 was balloted on the proposed First Draft. The ballot closed on March 29, 2021, and was circulated on March 30, 2021 with a closing date of April 6, 2021. The First Revision on 210.8(A) failed CMP 2 ballot.
- At the time of balloting, there were 15 members on CMP 2.
  - 8 voted “affirmative all” for all First Revisions;
  - 1 voted affirmative with comment on 210.8(A);
  - 6 voted against the revision proposed on 210.8(A).
- Specifically, the First Draft Ballot comments on 210.8(A) were as follows:

**Affirmative with Comment**

Cook, Mark Daniel (Installer/Maintainer classification)
- This will force installations of two circuits for dwellings. Lighting and receptacles. If both or on the same circuit and the GFCI trips it will leave the occupant potentially in the dark creating additional unseen hazards. Clarity should be given.

**Negative with Comment**

Abbassi, Mathher (Enforcer classification)
- I can't identify the added safety in making all circuits in a dwelling GFCI protected. There is no substantiation for the unnecessary expense to try to address a hazard that doesn't exist.

Boynton, Charles L. (User classification)
- Insufficient technical data to support expansion of GFCI's to all areas of the home. Expansion in these areas without justification, may limit adoption of certain parts of NEC in some states.

Humphrey, David G. (Enforcer classification)
- The expansion of GFCI to the whole house deviates significantly from the incremental approach to expansion that has been in place for many years. Without additional substantiation this FR could face significant opposition at the local and state levels.

Lujan, Cesar (User classification)
- No technical justification. Incorrect cost statement.

Neubauer, Fred (Installer/Maintainer classification)
- Insufficient substantiation has been provided that would now require GFCI protection of receptacles in all locations of a dwelling. GFCI protection is generally required in wet and damp locations which is what should be the primary requirement of when GFCI protection should be required. Adding this excessive requirement will add to the list of States that are not adopting the NEC in its entirety or in part.

Pavese, Christopher J. (Utility classification)
- Lack substantiation
Correlating Committee Note No. 113 provided the following information for CMP 2 to consider at Second Draft on Section 210.8(A): “The Correlating Committee notes that Exception No. 1 is a permissive exception and shall be located after the mandatory exceptions in accordance with NEC Style Manual 2.6.1. In addition, it is noted that Exception No. 2 does not correlate with the language in 760.41(B) and 760.121. These sections don't permit GFCI protection for these circuits.”

- The First Draft as balloted by the Panel was published on June 28, 2021. The Public Comment period opened on June 28, 2021 and closed on August 19, 2021.
- During the Public Comment period, CMP 2 received 155 Public Comments (“PCs”) and 9 of the PCs were on Section 210.8(A).
  - Public Comments were received from International Association of Electrical Inspectors (IAEI), Schneider Electric, National Electrical Manufacturers Association (NEMA), an individual representing himself, American Circuit Breakers Manufacturers Association (ACBMA), ChargePoint Inc, Association of Home Appliance Manufacturers (AHAM), Arcadis U.S. Inc., and the correlating note from the Correlating Committee.
  - AHAM submitted 2 Public Comments for consideration of the CMP during the second draft stage of development. (Public Comments No. 2201 (re: 210.8(A)) and No. 2204 (re: 210.12(B)) submitted by Matt Williams, AHAM).
- AHAM’s PC on 210.8(A) was as follows:

  **A** Dwelling Units.
  All 125-volt through 250-volt receptacles installed in the locations specified in 210.8(A)(1) through (A)(11) and supplied by single-phase branch circuits rated 150 volts or less to ground shall have ground-fault circuit-interrupter protection for personnel.

  1. Bathrooms
  2. Garages and also accessory buildings that have a floor located at or below grade level not intended as habitable rooms and limited to storage areas, work areas, and areas of similar use
  3. Outdoors
  4. Crawl spaces — at or below grade level
  5. Basements
     Informational Note: See 760.41(B) and 760.121(B) for power supply requirements for fire alarm systems.
     Receptacles installed under the exception to 210.8(A)(5) shall not be considered as meeting the requirements of 210.52(G).

  6. Kitchens — where the receptacles are installed to serve the countertop surfaces
  7. Sinks — where receptacles are installed within 1.8 m (6 ft) from the top inside edge of the bowl of the sink
  8. Boathouses
  9. Bathtubs or shower stalls — where receptacles are installed within 1.8 m (6 ft) of the outside edge of the bathtub or shower stall
  10. Laundry areas
11. Indoor damp and wet locations

Exception No. 1: Receptacles that are not readily accessible and are supplied by a branch circuit dedicated to electric snow-melting, deicing, or pipeline and vessel heating equipment shall be permitted to be installed in accordance with 426.28 or 427.22, as applicable.

Exception No. 2: A receptacle supplying only a permanently installed fire alarm or burglar alarm system shall not be required to have ground-fault circuit-interrupter protection.

Exception No. 3: Listed locking support and mounting receptacles utilized in combination with compatible attachment fittings installed for the purpose of serving a ceiling luminaire or ceiling fan shall not be required to be ground-fault circuit-interrupter protected. If a general-purpose convenience receptacle is integral to the ceiling luminaire or ceiling fan, GFCI protection shall be provided.

AHAM is submitting public comments on NEC 2023.

On behalf of the Association of Home Appliance Manufacturers (AHAM), I would like to provide our comments on 2023 NEC. AHAM continues to be concerned about NFPA’s specifying product level requirements that are beyond the listing requirements yet is not doing anything to assure that the misalignment is addressed.

AHAM represents manufacturers of major, portable and floor care home appliances, and suppliers to the industry. AHAM’s membership includes over 150 companies throughout the world. AHAM members employ tens of thousands of people and produce more than 95% of the household appliances shipped for sale. The appliance industry directly employs over 377,000 workers in the U.S. and AHAM members produce more than 95% of the household appliances shipped for sale domestically. The industry’s total economic impact exceeds $198 billion. The home appliance industry, through its products and innovation, is essential to consumer lifestyle, health, safety and convenience. Through its technology, employees and productivity, the industry contributes significantly to jobs and economic security. Home appliances also are a success story in terms of energy efficiency and environmental impact as new appliances often represent the most effective choice a consumer can make to reduce home energy use and costs.

AHAM supports NFPA and the efforts to have a US National Electric Code. AHAM is a member of CMP-17 and has applied for membership of CMP-2. AHAM is concerned that NFPA continues to establish requirements for AFCIs and GFCIs when there are known nuisance tripping issues between the devices and other products.

- The addition of the GFCI requirement on 240 volt circuits has created a product requirement for HVAC equipment as noted in TIA 1564 that is beyond the listing requirements for the HVAC equipment. This is similar to the issues AHAM brought up in TIA’s 1537 and 1563. A transition period was not provided, thus multiple states have resorted to amending the 2020 NEC, removing or delaying the recent changes. The TIA requests from both AHAM and AHRI was to provide short term relief from incompatibility tripping of mandated GFCI receptacles, while robust technological solutions are developed and deployed by manufacturers. This extension of the effectivity date on GFCI clauses has been a common theme of TIA requests in the last 12 months. NFPA needs to look at their effectivity date setting process. NFPA is not talking, not listening, nor proactively working with parallel SDOs before implementing their own product requirement that is beyond the product listing requirement. AHAM recommends NFPA review processes at other standards development organizations, specifically how effectivity dates are set and the subsequent communications to announce them.
o AHAM has put out the following press release on the GFCI and electric range compatibility issue.  https://www.aham.org/AHAM/News/Latest_News/AHAM_Releases_Recommendations_for_Range_Placement.aspx

CMP 2’s response to AHAM was:

Committee Statement

Committee Action: Rejected

Resolution: The public comment does not meet the requirements of Section 4.4.4.3(c) of the Regulations Governing the Development of NFPA Standards, as it does not include proposed text.

- The Second Draft Meeting was held remotely over Microsoft Teams on October 18-21, 2021.
- The Second draft meeting notice was published on June 29, 2021 and the agenda was posted on October 1, 2021. The agenda was developed by NFPA staff using a standard agenda template (See Attachment 4).
- Second Draft Meeting minutes were publicly posted on January 24, 2022 and show that there were 48 guests who attended all or part of the meeting, and 7 guests made presentations to CMP 2, including Greg Woyczynski, who represented AHAM. Based on the minutes, Mr. Woyczynski spoke about 210.8(A) and 210.12. The other presenters spoke about 210.12 and 210.8(F). The minutes reflect that all presenters were offered equal presentation time of 10 minutes. (See Attachment 5)
  - The other presenters included: Leading Builders of America, AHRI, the American Circuit Breaker Manufacturers Association, the National Association of Home Builders, two manufacturers, and an individual representing himself.
  - The minutes also reflect that the guests in attendance represented a range of interests, including but not limited to, consulting companies, utilities, manufacturers, labor, associations, enforcers, contractors, etc. (See page 4-5 of Attachment 5).
- After the Second Draft Meeting, the Panel was balloted on the proposed Second Revisions on December 7, 2021 with a closing date of December 21, 2021 with a closing date of January 5, 2022.
  - There were three second revisions balloted on Section 210.8(A) by CMP 2: SR Nos. 7944 (detail), 7950, and 7956 (detail). The Second Revisions were as follows:

(A) Dwelling Units.

All 125-volt through 250-volt receptacles installed in the following locations specified in 210.8(A)(1) through (A)(11) and supplied by single-phase branch circuits rated 150 volts or less to ground shall have ground-fault circuit-interrupter protection for personnel:

1. Bathrooms
2. Garages and also accessory buildings that have a floor located at or below grade level not intended as habitable rooms and limited to storage areas, work areas, and areas of similar use
3. Outdoors
4. Crawl spaces — at or below grade level

5. Basements

   Informational Note: See 760.41(B) and 760.121(B) for power supply requirements for fire alarm systems.

   Receptacles installed under the exception to 210.8(A)(5) shall not be considered as meeting the requirements of 210.52(G).

6. Kitchens — where the receptacles are installed to serve the countertop surfaces

7. Areas with sinks and permanent provisions for food preparation, beverage preparation, or cooking

8. Sinks — where receptacles are installed within 1.8 m (6 ft) from the top inside edge of the bowl of the sink

9. Boathouses

10. Bathtubs or shower stalls — where receptacles are installed within 1.8 m (6 ft) of the outside edge of the bathtub or shower stall

11. Laundry areas

12. Indoor damp and wet locations

   Exception No. 1: Receptacles that are not readily accessible and are supplied by a branch circuit dedicated to electric snow-melting, deicing, or pipeline and vessel heating equipment shall be permitted to be installed in accordance with 426.28 or 427.22, as applicable.

   Exception No. 2: A receptacle supplying only a permanently installed fire alarm or burglar alarm premises security system shall not be required to have ground-fault circuit-interrupter protection.

   Exception No. 3: Listed locking support and mounting weight-supporting ceiling receptacles (WSCR) utilized in combination with compatible weight-supporting attachment fittings (WSAF) installed for the purpose of supporting a ceiling luminaire or ceiling-suspended fan shall not be required to have ground-fault circuit-interrupter protection. If a general-purpose convenience receptacle is integral to the ceiling luminaire or ceiling-suspended fan, GFCI protection shall be provided.

   Exception No. 4: Factory-installed receptacles that are not readily accessible and are mounted internally to bathroom exhaust fan assemblies shall not require GFCI protection unless required by the installation instructions or listing.

   Informational Note: See 760.41(B) and 760.121(B) for power supply requirements for fire alarm systems.

The reference to single phase was not removed. The language in this section only applies to 120 V through 240 V receptacles that are supplied by branch circuits 150 V or less to ground.

The renumbering of the exceptions is not accepted as the numbering scheme is required by the Style Manual, 2.6.2. In addition, the exceptions were not associated only with a specific section, as the language is clear and driven by the load served, rather than just in a specific location.

Exception 2 was modified, removing “fire alarm” because the structure of the Code under 90.3 already addresses this in fire alarm branch circuit requirements found 760.41 and 760.121. “Burglar alarm systems” was modified to align with the phrase “premises security systems” which is taken from NFPA 731 and NFPA 730. “Shall not be required to have” was modified to
align with the Style Manual.

Exception 3 was modified for clarity. The word “Paddle” was not added to ensure that all ceiling fans are addressed. Exception 3 was also modified to make the language permissive per the Style Manual.

The informational note was relocated to the end of 210.8(A) for clarity and usability.

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Revisions to item (6) and the addition of new item (7) are balloted separately on SR-7956.

New Exception No. 4 is balloted separately on SR-7944.

- The ballot results on SR No. 7944 (new exception No. 4) were: 12 affirmative (as affirmative all votes); 3 affirmative with comment; 0 against; 0 abstained; and 0 not returned.
- The ballot results of SR. No. 7950 were: 13 affirmative (as affirmative all votes); 2 affirmative with comment; 0 against; 0 abstained; and 0 not returned.
- The ballot results of SR. No. 7956 were: 11 affirmative (as affirmative all votes); 4 negative with comment; 0 abstained; and 0 not returned. (See Attachment 6)

SR 7956 related to (6) and (7) in 210.8(B). The Committee statement was:

“GFCI protection was expanded to address any cord and plug appliance in the kitchen, regardless of whether the receptacle serves the countertop. The CPSC database demonstrates 104 electrocutions from 2011-2020, of which 81 percent were working on an appliance or other type of appliance or equipment. GFCI protection can be provided to provide protection for those who are working on cord-and-plug appliances and/or cord and-plug-connected equipment. Electrical hazards are not just due to the proximity of the appliance to water. These appliances and equipment have both the power supply and the grounded frame to complete the current path, creating the hazard to the individual.”

- The 11 affirmative votes were from: 2 Users, 3 Manufacturers, 2 Installer/Maintainers, 1 Enforcer, 1 Special Expert, 1 Labor and 1 Research/Testing classifications.
- The four negative with comment were from an Enforcer, a User, an Installer/Maintainer and a Utility classification and they offered the following comments:

**Negative with Comment**

Abbasi, Mathher: TR no. 7956 has introduced an overreaching requirement for spaces and areas where receptacles or equipment are not subject to for water splashing or liquid spillage. Additionally, it is not the intent of the code to protect unqualified people who lack basic electrical safety training or equipment being installed or serviced illegally. Lastly, the language presents confusion for enforcement.

Buuck, Daniel: There has been a dramatic decrease in electrocutions since the introduction of GFCI devices, despite an increase in the number of dwellings. GFCI protection makes sense in a kitchen where wet or damp conditions are common, such as near a sink or on a countertop for food preparation. This protection is already in place and is working. This SR goes well beyond that by requiring all kitchen receptacles to comply, even those that are not near wet areas. The
new number (7) has a similar problem, since an "area" is undefined and may be determined to apply to the entire room. There is also no exception for critical appliances, such as refrigerators and freezers. If these are on a GFCI circuit that trips, it could lead to the costly loss of food and refrigerated medications.

Neubauer, Fred: GFCI devises have reduced electrocutions since their introduction. GFCI protection has been typically required in wet and damp locations. This SR extends the protection beyond that. Currently most dwellings have freezers and refrigerators that plug into non-countertop plugs that are NOT GFCI protected. Homeowners potentially could lose a unit full of food if a GFCI trips and it goes unnoticed.

Pavese, Christopher J. This Second Revision seeks to add “areas with sinks and permanent provisions for food preparation, beverage preparation or cooking” and remove the clause “where the receptacles are installed to serve the countertop surfaces” to and from the list of areas requiring GFCI protection in 210.8(A). There is no substantiation of any fatalities from the recent Consumer Product Safety Commission (CPSC) database that involved contact of an appliance or piece of electrical equipment and the sink. There were 104 fatalities shown in the recent CPSC database. Some were involving kitchen appliances, however the major cause for the loss of life (approximately 81%) occurred when the victim attempted to repair, modify or install the appliance and contact occurred with the grounded elements within the particular appliance. These fatalities could have been resolved if the product standard would have required a Leakage-Current Detector-Interrupter (LCDI) in the cord.

- The Second Draft published on March 21, 2022, it was open for NITMAMs through April 11, 2022. Section 210.8(A) received 2 NITMAMs, which were both certified as Certified Amending Motions (CAMs) eligible to be pursued at the 2022 Technical Meeting. The CAMs were submitted by Kevin Cheong representing ChargePoint Inc. and Greg Woyczynski representing AHAM.
- AHAM presented 2 CAMs for debate at the Technical Meeting (70-94 and 70-95). Neither of the AHAM CAMs passed the vote of the NFPA membership present and participating in the Technical Meeting (votes for 70-94 were 69-492; votes for 70-95 were 134-424).
- NFPA also made available a dedicated site where interested members of the public could submit statements or positions related to the CAMs under consideration at the Technical Meeting. There were no online position statements submitted related to AHAM’s CAMs.

V. **AHAM claims the NFPA’s association membership must be balanced when it votes on CAMs at the annual Technical Meeting; however, it is not a consensus body within NFPA’s standards development process**

NFPA is a membership organization, which means that any member of the public may purchase a membership. Membership comes with a number of benefits (e.g. access to NFPA’s Xchange forum, Technical Questions Service, discount on NFPA products and services, subscription to NFPA’s Journal, etc.), including voting privileges at the NFPA Technical Meeting after 180 consecutive days of membership.
Each year, NFPA holds an annual Technical Meeting, which allows an eligible person who is not satisfied with the work of the Committee after the Second Draft to make an authorized motion for the NFPA membership’s consideration and vote. Eligibility to make a motion and the types of authorized motion are limited by the Regs and the Technical Meeting Convention Rules. Only Certified Amending Motions (CAMs), (those certified in accordance with the Regs by the Motions Committee) and posted in advance on the publicly available agenda may be presented at the Technical Meeting.

The purpose of making a CAM is to get the NFPA membership’s support for a position. Only NFPA Members in good standing for at least 180 consecutive days prior to NFPA’s Technical Meeting and in attendance are eligible to vote on CAMs. CAMs need simple majority vote of the NFPA membership to pass.

The NFPA membership body is not balanced, and therefore, a successful CAM must be confirmed by the Technical Committee as outlined in the Regs. The NFPA membership vote at the Technical Meeting is a voice in NFPA’s standards development process, but is not a substitute for the Technical Committee or Panel, which is the consensus body. If the NFPA membership does not support a CAM, the Technical Committee’s balloted position at Second Draft remains as the recommendation submitted to NFPA’s Standards Council for issuance.

VI. No undue financial barriers in NFPA’s development process

AHAM’s appeal includes a statement that there are financial barriers to participate in NFPA’s standards development process. The NFPA process is fully transparent and open to anyone’s participation—free of charge.

- Submissions of public input, public comments, notices of intent to file a motion, and tentative interim amendments may be filed by anyone through the NFPA website.

- Participation in the standards development process does not require NFPA membership.

- Participation on committees (consensus bodies) does not require NFPA membership nor fees for appointment.

- Technical Meeting participation can be remote through submission of online position statements, without restrictions.

- Live debate participation at Technical Meeting is available without charge of registration fee.

Standards Council appeals process accommodate requests for remote participation for hearings/appeals.

Anyone can appeal to the Standards Council; there is no fee or requirement that an appellant be a member of NFPA. If an appellant requests a hearing, such hearings are open to the public.
Attachments: ANSI essential requirements, ANSI guidance, FD Meeting Notice, FD Meeting Agenda, FD Meeting Minutes, SD Meeting Notice, SD Meeting Minutes, SR 7956